

Message Text

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ACTION IO-10

INFO OCT-01 NEA-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 ACDA-05 SAM-01 SAB-01 AF-06 ARA-06 EA-06

EUR-12 OMB-01 /104 W

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R 211137Z JUL 75

FM AMEMBASSY DOHA

TO SECSTATE WASHDC 0704

AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

ANLMBASSY DAMASCUS 0042

AMEMBASSY JIDDA

AMEMBASSY KUWAIT

AMEMBASSY MANAMA

AMEMBASSY MUSCAT

AMEMBASSY TEL AVIV BCTWO

USMISSION USUN NY

AMEMBASSY ABU DHABI

C O N F I D E N T I A L DOHA 0882

FROM AMBASSADOR TO WHOM IT MAY CONCERN

E.O. 11652: GDS

TAGS: PFOR, UN, US

SUBJ: THE US AND THE UN: LET US HAVE NO ILLUSIONS ABOUT DETERRING
THIRD WORLD FROM CONTINUING CONFRONTATION POLITICS

REF: STATE 170841

SUMMARY WE SHOULD HAVE NO ILLUSIONS ABOUT OUR ABILITY TO CONVINCE
THIRD WORLD THAT ITS PRACTICE OF CONFRONTATION POLITICS IN UN
CAN DESTROY PROMISE OF ORGANIZATION AS IMPORTANT FACTOR FOR
MAINTENANCE OF PEACE AND EVOLUTION OF NEW ECONOMIC RELATION-
SHIPS, AS WELL AS DIMINISHING US SUPPORT FOR UN. US EFFORTS TO
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INJECT SOME RATIONALITY INTO UN MAY BE VIEWED BY THIRD WORLD AS

SOUR GRAPES REACTION TO END OF ALLEGED US DOMINATION OF ORGANIZATION, AND BY ARABS AS ELABORATE SCREEN TO PROTECT ISRAEL FROM EXPULSION. OUR CAMPAIGN IS CLEARLY AN UPHILL FIGHT AND WILL REQUIRE EVERY EFFORT TO ESTABLISH CONVINCING EVIDENCE OF SINCERITY OF OUR INTENTIONS. END SUMMARY.

1. DURING PAST SEVERAL MONTHS, WITHIN EXISTING GUIDANCE, I HAVE TAKEN APPROPRIATE OPPORTUNITIES TO DISCUSS WITH SENIOR GOVT OF QATAR OFFICIALS US CONCERNS RE PRESENT TRENDS IN UN. USING SUCH EXAMPLES AS 6TH SPECIAL SESSION OF GA, PLO DEBATE DURING 29TH GA, AND UNESCO AND ILO ACTIONS AGAINST ISRAEL, I HAVE POINTED OUT THAT CONFRONTATION POLITICS BEING PRACTICED BY BLOC OF THIRD WORLD COUNTRIES HAVE THREATENED VIABILITY AND CREDIBILITY OF UN, AND IN ADDITION HAVE DANGEROUSLY UNDERMINED SUPPORT OF US CONGRESS AND PUBLIC FOR UN. I HAVE STRESSED THAT LATTER FACTOR WILL IMPACT ON ADMINISTRATION'S ABILITY TO IMPLEMENT ITS POLICY OF FULL SUPPORT FOR COOPERATION WITH AND USE OF UN AS PRINCIPAL INSTRUMENT INSURING INTERNATIONAL STABILITY.

2. IN ACCORDANCE WITH REFTTEL AND OTHER ANTICIPATED INSTRUCTIONS, I WILL, OF COURSE, CONTINUE TO PRESS THESE POINTS WITH GOQ. HOWEVER, OUR EXPERIENCE TO DATE WITH GOQ REACTIONS TO OUR VIEWS ON CURRENT TRENDS IN UN CLEARLY INDICATES THAT WE ARE OPERATING IN AN ESSENTIALLY NEGATIVE AND NON-RECEPTIVE ATMOSPHERE HERE. I SUSPECT THIS IS TRUE IN MANY ARAB COUNTRIES IN PARTICULAR, AND IN OTHER THIRD WORLD COUNTRIES IN GENERAL. THEREFORE, LET US HAVE NO RPT NO ILLUSIONS THAT, HOWEVER PERSISTENT AND LOGICAL OUR ARGUMENTS MAY BE, THEY WILL SIGNIFICANTLY DETER THIRD WORLD BLOC FROM CONTINUING CONFRONTATION POLITICS IN UN, AND SPECIALIZED AGENCIES AND IN OTHER INTERNATIONAL FORUMS SUCH AS PRODUCER/CONSUMER DIALOGUE.

3. IT SHOULD BE NOTED THAT OUR EXPLANATIONS NOTWITHSTANDING, RECENT STATEMENTS ON UN BY PRESIDENT, SECRETARY AND AMBASSADOR SCALI AND MOYNIHAN HAVE BEEN READ AS US THREATS AND AS CLEAR EVIDENCE OF BELLIGERENT ANTI-THIRD WORLD US POSTURE. IN THIS CONNECTION, JULY 15 RESOLUTION OF ISLAMIC FOREIGN MINISTERS CONFERENCE FOR EXPULSION OF ISRAEL FROM UN WAS PORTRAYED IN REGIONAL PRESS AS DIRECT REBUFF TO SECRETARY'S JULY 14 SPEECH IN MILWAUKEE.

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4. THERE ARE A NUMBER OF ELEMENTS WORKING AGAINST OUR APPEALS TO REASONABLE AND LEGAL PROCEDURE WITHIN UN. THIRD WORLD, NOW BOLSTERED BY CLOUT OF RICH OIL PRODUCERS, IS FEELING ITS OATS ON INTERNATIONAL STAGE. DEFEAT OF U.S. ON CHINESE REPRESENTATION ISSUE PROBABLY SIGNED TO THIRD WORLD BLOC END OF ALLEGED US DOMINATION OF UN, AND SINCE THAT TIME THIRD WORLD HAS REVELED IN ITS ABILITY TO HARASS, OPPOSE AND OFTEN DEFEAT US ON OTHER ISSUES. THIRD WORLD IS SUBJECTIVELY ENJOYING ITS PRESENT "HIGH" AND WILL

CONTINUE TO DELIGHT IN ITS NEW-FOUND POWER EVEN THOUGH IT MAY OBJECTIVELY UNDERSTAND THAT THIS MAY BE ESSENTIALLY A DESTRUCTIVE FORCE. US PROTESTATIONS AGAINST THE SITUATION ARE, AT LEAST SUPERFICIALLY, REGARDED AS SOUR GRAPES REACTION TO FACT THAT OUR DAY HAS PASSED AND SHOE IS ON OTHER FOOT. IT APPEARS THAT THIRD WORLD'S PSYCHOLOGICAL EXHILARATION OVER PRESENT POWER POSITION, COMBINED WITH PERSUASIVE CALL FOR NEW WORLD ECONOMIC ORDER DESIGNED TO RIGHT CENTURIES OF ALLEGED WRONGS PERPETRATED ON THIRD WORLD BY INDUSTRIALIZED WEST, MAY TAKE PRECEDENCE OVER MORE HARDHEADED AND REALISTIC PROPOSALS FOR NON-CONFRONTATIVE COOPERATION TO INSURE INTERNATIONAL PEACE AND PROSPERITY.

5. FROM ARAB PERSPECTIVE, I BELIEVE OUR CAMPAIGN TO SOUND WARNING BELL RE ABUSE OF UN WILL BE VIEWED, PERHAPS PAROCHIALY, AS SIMPLY AN ELABORATE BUT TRANSPARENT SCREEN DESIGNED TO GIVE THE APPEARANCE OF GENERALIZATION TO OUR PARTICULAR PURPOSE OF PROTECTING ISRAEL'S POSITION WITHIN THE UN. MY LOCAL INTERLOCUTORS HAVE LABELED OUR APPEALS TO ADHERENCE TO CHARTER AND LEGAL PROCEDURES AS HYPOCRISY. THEY ARE QUICK TO POINT OUT THAT US "PROTECTORATE" ISRAEL IS A PRIME VIOLATOR OF THE CHARTER, AND HAS FLOUTED WITH IMPUNITY RESOLUTION AFTER RESOLUTION WITH HARDLY A MURMUR OF DISAPPROVAL FROM U.S. IN ADDITION, IT IS ALLEGED THAT US HAS BLOCKED ALL UN ATTEMPTS TO EVEN CONSIDER PUNITIVE ACTION AGAINST ISRAEL UNDER THE CHARTER. IT IS MY VIEW THAT ALTHOUGH MOVE TO EXPEL ISRAEL FROM UN MAY BE A TACTICAL ONE FOR THE MOMENT, ISLAMIC FONMINS CONFERENCE'S DIRECT DEFIANCE OF SECRETARY'S PUBLIC CAUTIONS ON SUBJECT INDICATES THAT MOVEMENT COULD GAIN A DANGEROUS MOMENTUM WITHIN NEXT FEW WEEKS, PARTICULARLY IF SETTLEMENT EFFORTS CONTINUE TO BE DELAYED. WE SHOULD NOT FOOL OURSELVES THAT THE PROSPECT OF US RETALIATION, SHOULD ISRAEL BE EXPELLED, WILL SIGNIFICANTLY DETER ARABS AND THEIR THIRD WORLD ALLIES FROM PURSUING THIS COURSE.

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6. I DO NOT WISH TO SUGGEST THAT OUR EFFORTS TO ENCOURAGE THE UN'S USE AS THE PRIMARY ELEMENT IN MAINTENANCE OF PEACE AND IN THE EVOLUTION OF NEW AND MORE EQUITABLE ECONOMIC RELATIONSHIPS ARE FOREDOOMED. I ASSUME THAT WE ARE FULLY AWARE THAT THIS WILL NOT RPT NOT BE AN EASY TASK SINCE IT APPEARS, AT LEAST FROM THIS LIMITED PERSPECTIVE, THAT THE SINCERITY OF OUR INTENTIONS AND OUR TRUE GOALS ARE IN QUESTION. I HOPE THAT OUR ACTIONS DURING THE COMING WEEKS AND THE MORE DETAILED GUIDANCE PROMISED IN REFTEL CAN CONVINCINGLY ESTABLISH WITH OUR AUDIENCE OUR BONA FIDES IN THIS ENDEAVOR.

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